

Message Text

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ACTION IO-14

INFO OCT-01 EUR-12 EA-10 ISO-00 AF-10 ARA-10 NEA-10
TRSE-00 CIAE-00 DODE-00 PM-05 H-01 INR-10 L-03
NSAE-00 NSC-05 PA-01 SP-02 SS-15 ICA-11 OMB-01
ABF-01 /122 W
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R 202346Z APR 78
FM USMISSION USUN NEW YORK
TO SECSTATE WASHDC 0842
INFO AMEMBASSY BONN
AMEMBASSY LONDON
AMEMBASSY PARIS
AMEMBASSY TOKYO
USLO PEKING

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E.O.11652: N/A
TAGS: AORG, MARR, LE
SUBJECT: UN FINANCES: 8TH SPECIAL SESSION OF UNGA -
FINANCING OF UN INTERIM FORCE IN LEBANON (UNIFIL)

REF: USUN 1499 (NOTAL)

1. AT FIRST MEETING OF FIFTH COMMITTEE OF 8TH SPECIAL
SESSION, JAPANESE REP (AKASHI) DELIVERED STATEMENT (FULL
TEXT POUCHED IO/IBC - HENNES) REFLECTING DISENCHANTMENT
WITH SEVERAL ASPECTS OF ARRANGEMENTS LEADING TO ESTAB-
LISHMENT OF UNIFIL. RELEVANT PASSAGES FROM AKASHI'S
STATEMENT ARE QUOTED BELOW. USUN DOES NOT BELIEVE THAT
THEY PORTEND ANY IMMINENT ACTION BY JAPANESE IN REGARD
TO PROCEDURES FOR ESTABLISHMENT AND FINANCING OF UN
PEACEKEEPING FORCES. NONETHELESS, VIGOR AND LENGTH OF
AKASHI'S STATEMENT IN A SESSION IN WHICH WE AND MANY OTHERS
ARE SEEKING THE BROADEST AND MOST EMPHATIC SUPPORT POSSIBLE
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FOR UNIFIL AND ITS FINANCING STARTLED SEVERAL DELEGATIONS,
INCLUDING OURS. ALTHOUGH AKASHI DID INDICATE THAT JAPAN
WOULD SUPPORT THE FINANCING RESOLUTION, THE QUESTIONS HE
RAISED CONCERNING THE ACTIONS OF THE SC AND THE SYG SEEMED
TO US OUT OF KEEPING WITH THE SUPPORT FOR UN PEACEKEEPING
OPERATIONS THAT JAPAN HAS PROFESSED AND UNFORTUNATE IN THE
CONTEXT OF THE DISCUSSION ON UNIFIL. MORE GENERALLY, AS

UK REP (STUART) COMMENTED IN WEO FIFTH COMMITTEE CAUCUS EARLIER THIS WEEK, AKASHI'S PROPOSAL RE ASSESSMENTS WOULD BENEFIT FRG AND JAPAN AT EXPENSE OF UK, FRANCE, AND CHINA. USUN IS NOT CERTAIN WHETHER SOME OF THOSE DELEGATIONS MAY FEEL CONSTRAINED BY AKASHI'S REMARKS TO RESPOND, THOUGH WE THINK PROBABILITY IS SLIGHT.

2. AT MEETING OF WEO FIFTH COMMITTEE CAUCUS AKASHI TOLD MISOFF THAT HIS STATEMENT THERE REFLECTED HIS GOVERNMENT'S POSITION. TODAY AFTER HIS STATEMENT IN FIFTH COMMITTEE, HE INFORMED MISOFF THAT "EVERY WORD OF TEXT WAS CLEARED WITH TOKYO AND THAT STATEMENT (DRAFTED BY HIM) HAD FULL APPROVAL OF HIS GOVERNMENT." TOKYO MAY WISH TO COMMENT ON DEGREE TO WHICH AKASHI'S STATEMENTS RE UNIFIL MAY HAVE BEEN PREPARED FOR DOMESTIC CONSUMPTION RATHER THAN PORTEND SOME SORT OF INITIATIVES TO BE TAKEN WITHIN THE UN.

3. EXCERPTS FROM AKASHI'S STATEMENT FOLLOW.

(A) "ALTHOUGH, BY ADOPTING RESOLUTION 426, THE SECURITY COUNCIL DECIDED THAT THE FORCE SHALL BE ESTABLISHED IN ACCORDANCE WITH THE SECRETARY GENERAL'S REPORT IN DOCUMENT S/12611, MY DELEGATION DOES NOT SHARE THE VIEW THAT THE SC HAS THE AUTHORITY TO DECIDE ON THE ESTIMATED COST OR ON THE METHOD FINANCING. UNDER THE CHARTER OF LIMITED OFFICIAL USE

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THE UN THESE POWERS ARE CLEARLY GIVEN TO THE GA WHERE THE ENTIRE MEMBERSHIP OF THE ORGANIZATION IS REPRESENTED. WE FEEL THAT THE PRINCIPLE OF 'NO TAXATION WITHOUT REPRESENTATION' IS AS RELEVANT TODAY AS IT WAS IN 1787. THE SC IN RESOLUTION 426 SHOULD HAVE STATED THAT IT APPROVED THE REPORT OF THE SECRETARY GENERAL SUBJECT TO ACTION BY THE GA AS TO THE FINANCIAL ASPECT OF THE FORCE. MY DELEGATION IS RATHER CONCERNED OVER THE INSUFFICIENT REGARD PAID TO THE ASSEMBLY'S PREROGATIVES IN THIS AREA."

(B) "IT IS SUGGESTED THAT THE SECRETARY GENERAL SHOULD BE INVITED TO CONSIDER THE WAYS AND MEANS OF IMPROVING THE PROCEDURES ON THE LAUNCHING OF PEACEKEEPING FORCES IN THE FUTURE, IN WHICH ACCOUNT MUST BE TAKEN NOT ONLY OF THE ATTITUDE OF THE PARTIES DIRECTLY CONCERNED IN A CONFLICT AND THE MEMBERS OF THE SECURITY COUNCIL, TOGETHER WITH THE VIEWS OF POTENTIAL TROOP CONTRIBUTORS, BUT ALSO OF THE EXTENT TO WHICH THE FINANCIAL SUPPORT OF SUCH FORCES WILL BE FORTHCOMING AS WELL AS THE MODALITIES OF FINANCING. SYNCHRONIZED CONSULTATIONS TO BE CONDUCTED BY THE SECRETARY GENERAL ON THE POLITICAL,

LOGISTICAL AS WELL AS ON THE FINANCIAL ASPECTS OF PEACE-KEEPING FORCES ARE, IN OUR VIEW, VERY DESIRABLE IF THE MEMBER STATES, WHICH ARE NOT ON THE COUNCIL, ARE NOT TO BE CONFRONTED BY A VIRTUAL FAIT ACCOMPLI AND IF THE ORGANIZATION IS NOT TO BE SADDLED WITH FINANCIAL BURDENS IN WHICH NO REALISTIC HOPES CAN BE ENTERTAINED THAT THE MEMBER STATES WILL MEET THEIR OBLIGATIONS. MY DELEGATION HOPES THAT THIS IMPORTANT LACUNA IN THE PROCESS OF CONSULTATION LEADING TO THE ESTABLISHMENT OF PEACEKEEPING FORCES WILL BE FILLED IN THE FUTURE."

(C) "INDEED, IT IS OUR CONSIDERED VIEW THAT THE SCALE OF ASSESSMENTS APPLICABLE TO UNIFIL SHOULD EMPHASIZE THE SPECIAL RESPONSIBILITY WHICH BEFALLS ON THE PERMANENT LIMITED OFFICIAL USE

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MEMBERS OF THE SECURITY COUNCIL, SUCH AS THE ONE ADOPTED

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FOR THE UNEF-UNDOF, IN WHICH THE ROLE OF THE PERMANENT MEMBERS OF THE COUNCIL IS ACKNOWLEDGED. AT THE SAME TIME,

IT WOULD SEEM TO US TO HAVE BECOME INCREASINGLY
ANOMALOUS FOR SOME OF THE PERMANENT MEMBERS OF THE
SECURITY COUNCIL TO CONTRIBUTE TO PEACEKEEPING OPERATIONS
LESS THAN SOME OF THE OTHER MEMBER STATES WHO DO NOT
ENJOY ANY POSITION OF PRIVILEGE IN THE COUNCIL."

(D) "THE POSSIBILITY OF COMBINED ADMINISTRATION AND
MANAGEMENT BETWEEN UNIFIL AND UNEF-UNDOF, WITHOUT
AFFECTING THEIR SEPARATE IDENTITY, SHOULD BE
SERIOUSLY EXPLORED. OTHER POSSIBILITIES TO REALIZE THE
ECONOMY OF SCALE AND MINIMIZE INFRASTRUCTURAL AND
LOGISTICAL COSTS SHOULD ALSO BE STUDIED AND IMPLEMENTED
WITH VIGOUR. IT IS ALSO OUR HOPE THAT THE INTERNAL
AUDIT SERVICE, THE BOARD OF AUDITORS, AND THE ACABQ
SHALL FIND IT POSSIBLE TO INSPECT THE AREA ON THE SPOT
SOON IN ORDER TO GAIN FIRST-HAND KNOWLEDGE OF THE
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OPERATION SO AS TO RECOMMEND AREAS OF POSSIBLE IMPROVE-
MENT AND SAVINGS." YOUNG

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